ISLE OF ANGLESEY COUNTY COUNCIL									
REPORT	TO:	EXECUTIVE COMMITTEE							
DATE:		19 SEPTEMBER 2016							
SUBJEC	T:	BUDGET MONITORING REPO	ORT FIRST QUARTER 2016/17 - CAPITAL						
DODTEO	LIO HOLDER(S):	COUNCILLOR H E JONES							
	F SERVICE:	MARC JONES	(EXT. 2601)						
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LOCAL N	MEMBERS:	n/a							
A - Red	commendation/s ar	nd reason/s							
•	It is recommended to		re and receipts against the capital budget. project for the waste management scheme, ction 6).						
B-Wh	at other options die	d you consider and why did yo	ou reject them and/or opt for this option?						
n/a									
C-Wh	v is this a decision	for the Executive?							
0 111									
	financial year. Budget monitoring is	a designatied Executive functio							
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## F - Appendices:

Appendix A - Capital Budget Monitoring Report – Quarter 1 2016/17 Appendix B – Summary of the Capital Project's Expenditure to date against the Capital Budget, and the Projected Expenditure at Year-End

## FF - Background papers (please contact the author of the Report for any further information):

- 2016/17 Capital Budget, as recommended by this Committe on 1 March 2016;
- 2016/17 Treasury Management Strategy Statement approved by the Full Council on 10 March 2016; and
- 2015/16 Capital Outturn Report 2015/16, that went to this Committee on 31 May 2016.

### 1. INTRODUCTION

- 1.1 This is the Capital Budget monitoring report for the first quarter of the financial year, and allows Members to note the progress of Capital Expenditure and Capital Receipts against the Capital Budget.
- 1.2 In March 2016, the Council approved a Capital Programme for non-housing services of £26.933m for 2016/17 and a Capital Programme of £11.636m for the HRA, and in May 2016, the Council approved Capital Slippage of £7.792m to be brought forward from 2015/16. Since the budget setting process, there has been additional schemes added onto the programme, most of which are grant funded which amounted to £4.551m. Included in this are grant schemes such as the Viable and Vibrant Places capital grant of £3.148m, Road Safety Grant of £0.105m and Safer Route in Communities grant of £0.108m. This brings the total Capital budget for 2016/17 to £50.912m.

#### 2. PROGRESS ON EXPENDITURE 2016/17

**2.1** Below is a summary table of the Capital expenditure to 30 June 2016, the profiled budget to 30 June 2016 and the proposed funding of the Capital Programme for 2016/17.

Service	Annual Budget £'000	Profiled Budget £'000	Actual Expenditure £'000	Committed Expenditure £'000	Total Expenditure £'000	% Profiled Budget Spend	% Annual Budget Spent
Housing General Fund	2,000	487	315	6	321	66	16
Housing HRA	14,169	2,125	1,224	227	1,451	68	10
Lifelong Learning	12,776	1,087	1,089	42	1,131	104	9
Economic and Regeneration	5,696	96	63	5	68	71	1
Highways	10,973	1,457	1,183	248	1,431	98	13
Waste Management	628	350	13	344	357	102	57
Property	1,128	200	272	13	285	143	25
Transformation	1,653	210	224	30	254	121	15
Planning	975	6	3	-	3	55	0
Adult Services	914	25	30	-	30	121	3
Total	50,912	6,044	4,417	916	5,333	88	10
Funded By:							
Capital Grant	24,611						
Capital Receipts	6,575						
Supported Borrowing	2,189						
Unsupported Borrowing	6,030						
Revenue Contribution	10,666						
Reserves	500						
Insurance	340						
Total Funding	50,912						

**2.2** The Profiled budget spent to the end of the first quarter is 88%, however, only 10% of the annual budget has been spent to date. The reason for this is that a number of the capital schemes are weighted towards the last quarter of the financial year. There are risks with some Capital projects, and these are highlighted in Section 3.1.2 of this report. Some Capital schemes are well underway with the majority of the profiled budget for quarter 1 being spent. Some Capital Schemes have yet to commence, but their budget is profiled towards the latter part of the financial year. These schemes and their profile can be seen in Appendix B.

- **2.3** The Housing Revenue Account has spent 68% of its profiled budget, and only 10% of the annual budget. However, it is currently estimated that the budget will be spent in its entirety come the end of the financial year. During Q1, expenditure has predominantly been in connection with contracts procured during 2015/16 i.e. carried forward commitment. It is anticipated that new planned maintenance contracts procured during Q1 and anticipated tender results expected during Q2 will fully commit the budget for 2016/17.
- 2.4 The smallholdings programme of improvements, financed from the ring-fenced capital receipts from the sale of smallholdings and rental income, has been extended for an additional year. Expenditure on this programme continues to exceed the funding through sales and rental income. A deficit of £1.281m was brought forward from 2015/16, capital receipts to the end of the first quarter amounted to £0.260m, with expenditure of £0.277m incurred to date. As a result, the deficit now stands at £1.298m. There are further sales projected for 2016/17 and, if these sales are completed, it will be sufficient to cover the current deficit.

# 3. <u>FUNDING</u>

### 3.1 Capital Grants

- **3.1.1** There are a number of Capital Grant schemes in the Capital Programme for 2016/17. There are some schemes that are yet to commence such as the Road Safety Grant with a budget of £0.105m and the Safer Routes In Communities with a budget of £0.108m, but it is expected that this grant allocation will be fully spent by the end of the year.
- **3.1.2** There are five schemes that carry significant risk with regards to the Capital Grant funding, which are as follows:-
  - The 21<sup>st</sup> Century Schools project At the end of the first quarter, the Capital Grant for this
    project was claimed in full with no issues to report. However, this is such a large scheme
    with a total budget this year of £12.274m, it does carry a significant risk. Should we
    encounter adverse weather conditions over the winter months or unforseen issues with the
    sites, it could delay the progress of these schemes. Any problems could lead to profiled
    spend not achieving targets in future quarters, which could result in funding being lost.
  - Vibrant and Viable Places (VVP) Grant the capital budget for 2016/17 amounts to £3.148m. At the end of the first quarter, only £0.238m has been spent, although most of the scheme's budget is heavily profiled towards the second half of the financial year. It is expected that the grant will be fully spent by the end of the year but, given the level of expenditure required in the second half of the financial year, there is a risk that the expenditure requirement will not be reached and that grant funding will be lost.
  - Llangefni Link Road scheme The current budget for the Llangefni Link Road scheme is £3.732m. Archeological finds have been discovered on the site which has delayed the progress of the scheme. Additionally, there is still land to be purchased, which carries its own risk. At the end of the first quarter, the total expenditure was £1.066m, and it is currently expected that the budget will be fully spent.

- Beaumaris Flood Following completion of the Coastal Element in February, phase two of the Beaumaris Flood Alleviation Scheme involves the fluvial element of the works. This has been delayed by residents' objections and failure to reach agreement with a landowner. The Welsh Government have recently adjudicated (in our favour) on the objection and we are currently awaiting legal advice on a way forward in the light of this. Negotiations are still ongoing with the landowner; however, these are proving slow and inconclusive. Welsh Government have indicated that they have allocated funding for these works but as yet, due to the difficulties described above, a Grant Award has not been made. Welsh Government is also currently considering the design review that has been undertaken in the light of fluvial flooding in December last year. Subject to Legal advice on the objection and favorable consideration by Welsh Government on the design review, it is possible that some works on part of the scheme (not involving Landowner consent) could be started later this financial year crossing over into next financial year.
- Strategic Infrastructure Holyhead & Llangefni Following considerable delays over the past 12 months, the Llangefni and Holyhead Sites and Premises projects were endorsed by the North Wales Economic Ambition Board in July as priority schemes for the region. As such, IoACC have now been invited into the formal application process by WEFO to submit full business plans under P4.4 ERDF for both schemes. Work is ongoing with final business plans likely to be submitted in early September. Current risks for the schemes include securing the full funding package and potential Brexit implications with regard to timing. Discussions are ongoing with relevant departments of Welsh Government to secure the remaining match funding a further progress report will be submitted in September. Recent announcements from WG indicate that any schemes approved before this year's Autumn Statements will be underwritten by the Government even if the UK was to leave the EU prior to project completion.

#### 3.2 Capital Receipts

3.2.1	The Capital	Receipts for this	vear to date and t	he budgeted Ca	pital Receipts are:-
•			J		

	Budget 2016/17	Received to 30-Jun-16	•
	£'000	£'000	£'000
Housing HRA:			
Right to Buy Sales	565	102	565
Land Sales	0	0	0
Private Sector Housing:			
Sales of plots	0	0	0
Repaid charges	0	0	0
Repaid grants	0	0	0
Council Fund:			
Smallholdings	2,285	260	2,285
General	1,480	136	1,480
Industrial	380	0	380
Schools	1,865	0	1,865
Total	6,575	497	6,575

- 3.2.2 The projected Capital Receipts at 31 March 2017 is £6.575m, with only £0.497m being received at 30 June 2016 (7.6%). This was mainly from the sale of one smallholding (£0.260m), one property in Holyhead (£0.115m) and one Right to Buy (£0.102m). The forecasted Capital Receipts include £1.675m for the sale of former school sites , £0.320m for Parc Mount and £2.025m on various Smallholdings
- **3.2.3 The** Capital Receipts budget for the Housing Revenue Account Right to Buy is based on the HRA 30 year plan and it is forecasted that 8 properties will be sold in this financial year.
- **3.2.4** Since the end of the quarter, the Authority has received significant Capital Receipts, with the land at Cefn Du, Gaerwen bringing in receipts of £0.600m and two right to buy properties bringing in £0.146m of capital receipts.

### 4. PROJECTED ACTUAL EXPENDITURE 2016/17

4.1 Below is a table with projected Expenditure at 31 March 2017 and the revised funding:-

Service	Annual Budget £'000	Projected Expenditure £'000	Projected Under / Over Expenditure £'000	% Variance
	2,000	2,000	£ 000	variance
Housing General Fund	· ·	,	119	-
Housing HRA	14,169	14,288		1
Lifelong Learning	12,776	13,482	706	6
Economic and Regeneration	5,696	3,492	- 2,204	- 39
Highways	10,973	8,627	- 2,346	- 21
Waste Management	628	579	- 49	- 8
Property	1,128	962	- 166	- 15
Transformation	1,653	1,246	- 408	- 25
Planning	975	690	- 285	- 29
Adult Services	914	529	- 385	- 42
Total	50,912	45,895	- 5,016	- 10
Funded By:	Annual Budget £'000	Projected Funding £'000	Variance	% Variance
Capital Grant	24,611	19,504	- 5,107	- 21
		· ·	- 5,107	- 21
Capital Receipts	6,575	6,575	-	-
Supported Borrowing	2,189	2,189	-	-
Unsupported Borrowing	6,030	6,001	- 29	- 0
Revenue Contribution	10,666	10,786	120	1
Reserves	500	500	-	-
Insurance	340	340	-	-
Total Funding	50,912	45,895	- 5,016	- 10

**4.2** As can be seen from table 4.1(above), the forecast underspend on the Capital Programme for 2016/17 is £5.016m, with this being potential slippage into the 2017/18 Capital Programme. The funding for this slippage will also slip into 2017/18, and will be factored in when producing the Treasury Management Strategy Statement for 2017/18. The main projects that are forecasted to be underspent are the Holyhead Strategic Infrastructure, Llangefni Strategic Infrastructure and the New Highways to Wylfa Newydd, as can be seen in Appendix B. The reasons for the underspend in the Holyhead Strategic Infrastructure and the Llangefni Strategic Infrastructure are detailed in section 3.1.2 of this report. The New Highways to Wylfa Newydd is forecasted to underspend due to the Nanner Road Project coming in under the predicted cost and the online works are not as advanced as initially estimated.

4.3 The Capital Finance Requirement forecasted at 31 March 2017 is £131.395m, which is the underlying need for the Authority to borrow to be able to fund its Capital Programme. The External borrowing currently stands at £110.741m, meaning the Authority essentially needs to borrow £20.651m, either internally or externally, to fund the current Capital Programme. If this borrowing is undertaken externally, the authority will still be within its authorised borrowing limits as per the 2016/17 Treasury Management Strategy Statement (Appendix 11).

## 5. <u>FUTURE YEARS</u>

5.1 On 10 March 2016, the Full Council approved a Capital Programme for 2016/17 for the non housing services and the HRA. Included in this report was the forecast expenditure for these approved schemes in 2017/18 onwards. In 2017/18, this amounted to £17.822m for the non housing services including £5.568m for the 21st Century Schools and £4.918m for the New Highways in relation to Wylfa Newydd. The HRA forecast was £7.676m. In 2018/19, these approved schemes amounted to £30.382m for both the non housing services and the HRA. This included £7.150m for and Extra Care Home in Llangefni, £5.876m for the New Highways in relation to Wylfa Newydd and £4.718m for the 21st Century Schools. This forecast was based on the Capital Bids submitted in September 2015, therefore, these forecast figures will need to be revised and updated for the Capital Bid process for 2017/18 due to commence shortly. During this process, there will also be an inviatation for new Capital Bids to be submitted for new capital schemes to commence during 2017/18.

### 6. CHANGE IN CAPITAL SCHEME FOR APPROVAL

The Council's Waste Management Section does not have its own site to store waste containers. Currently, black and green wheeled bins, recycling boxes, food waste bins and bags and associated equipment are kept at a site in Gaerwen known as Brynsunsur. This site is currently rented at a considerable cost to the Council. Some time ago, investigations were made to try and find an alternative storage site for waste containers but this proved unsuccessful. An opportunity arose to develop a storage unit on Council owned land at Mona and capital funding of £0.118m was allocated for this purpose. Unfortunately, the tenders received to build the new storage facility were very expensive and the project had to be abandoned. The Council's Waste Management Section would now like to re-allocate £0.090m of this funding to two essential items of equipment used at the Penhesgyn Waste Facility; a new Telehandler £0.070m and a new weighbridge system £0.027m.

#### 1. Telehandler

This is an essential item of plant used to move waste materials around the site e.g. emptying small skips and loading wood into bulk trailers. This machine has completed several thousand hours of service and is coming to the end of its working life. This year, this machine had been out of action on several occasions due to recurring faults meaning the Service has had to hire another machine at considerable cost. The request is to re-allocate £0.070m of the above mentioned capital funding to purchase a new Telehandler for Penhesgyn.

#### 2. New Weighbridge

The main weighbridge at Penhesgyn has recently had a condition report carried out on it, which concluded that the "weighbridge is failing structurally and, in addition to the cracks, there are signs that the structure is getting to the end of its working life, lamination etc". This is a key item of equipment to ensure all waste categories are recorded properly and is linked to raising invoices. The Council has received a price to provide a new weighbridge in the region of £0.017m, but major structural engineering would also be required to form new foundations to locate the new weighbridge which would cost in the region of £0.010m. The request is to re-allocate up to £0.027m funding to purchase and fit a weighbridge at Penhesgyn.

## APPENDIX B

## Summary of the Capital Project's Expenditure to date against the Capital Budget and the Projected Expenditure at Year-End

			Actual	Committed	Total	Variance	% Profiled	% Annual	Projected	Projected	
	Annual	Profiled	Expenditure	Expenditure	Expenditure	to profile	Budget	Budget	Expenditure	(Under) / Over	%
Service	Budget (£)	Budget (£)	(£)	(£)	(£)	(£)	Spent	Spent	(£)	(£)	Variance
Housing General Fund			.,						. ,		
Houses into homes to let	14,745	14,745	12,321	0	12,321	-2,424	84	84	14,745	0	0
Houses into Homes 2	50,000	50,000	47,400	0	47,400	-2,600	95	95	50,000	0	0
VVP Housing Grant 1	20,000	2,915	2,915	0	2,915	0	0	15	20,000	0	0
Compulsory Purchase Pilot Scheme	458,550	114,638	94,760	0	94,760	-19,878	83	21	458,550	0	0
Disabled Facilities Grants	900,564	225,141	133,115	211	133,326	-91,815	59	15	900,564	0	0
Residential Site for Gypsies and Travellers	247,000	0	0	0	0	0	0	0	247,000	0	0
Victoria Gateway VVP Grant	20,000	7,204	7,204	5,506	12,710	5,506	176	64	20,000	0	0
Affordable Housing brought forward 2015/16	288,703	72,176	17,572	481	18,053	-54,123	25	6	288,703	0	0
Total	1,999,562	486,818	315,287	6,198	321,485	-165,333	66	16	1,999,562	0	0
Housing HRA											
Central Heating Contract	158,239	23,736	0	8,640	8,640	-15,096	36	5	158,239	0	0
Planned Maintenance Contract	6,382,439	957,366	705,318	117,229	822,547	-134,819	86	13	6,382,439	0	0
BMU Vehicles 2016/17	80,000	12,000	0	92,173	92,173	80,173	768	115	92,173	12,173	15
Environmental Works	362,496	54,374	81,625	0	81,625	27,251	150	23	362,496	0	0
Remodelling of Existing Stock	450,000	67,500	0	0	0	-67,500	0	0	450,000	0	0
Acquisition of Existing Properties	6,452,826	967,924	329,845	1,386	331,231	-636,693	34	5	6,452,826	0	0
Public Sector Adaptations	0	0	107,217	7,605	114,822	114,822	0	0	107,217	107,217	100
Fire Risk	250,000	37,500	0	0	0	-37,500	0	0	250,000	0	0
BMU Transformtion Tools	33,000	4,950	0	0	0	-4,950	0	0	33,000	0	0
Totals for : Housing HRA	14,169,000	2,125,350	1,224,005	227,033	1,451,038	-674,312	68	10	14,288,390	119,390	1
Lifelong Learning											
Rewire Education Buildings	37,000	0	0	0	0	0	0	0	37,000	0	0
Disabled Access in Education Building	300,000	0	1,980	0	1,980	1,980	0	1	300,000	0	0
School Catering Facilities	165,000	0	0	0	0	0	0	0	165,000	0	0
21st Century Schools - Holyhead	7,297,000	688,133	688,163	9,800	697,963	9,830	101	10	8,171,702	874,702	12
21st Century Schools - Holyhead - VVP	270,000	200,000	200,000	0	200,000	0	100	74	270,000	0	0
21st Century Scools - Llannau	3,960,000	193,746	193,746	31,564	225,310	31,564	116	6	3,791,484	-168,516	-4
21st Century Scools - Parc Y Bont	150,000	725	725	725	1,450	725	200	1	150,000	0	0
21st Century Scools - Bro Rhosyr / Bro Aberffraw	390,000	4,365	4,365	25	4,390	25	101	1	390,000	0	0
21st Century Scools - Bro Seiriol	207,000	0	0	0	0	0	0	0	207,000	0	0
Total	12,776,000	1,086,969	1,088,979	42,114	1,131,093	44,124	104	9	13,482,186	706,186	6

	Annual	Profiled	Actual Expenditure	Committed Expenditure	Total Expenditure	Variance to profile	% Profiled Budget	% Annual Budget	Projected Expenditure	Projected (Under) / Over	%
Service	Budget (£)	Budget (£)	(£)	(£)	(£)	(£)	Spent	Spent	(£)	(£)	Variance
Economic and Regeneration											
	156,000	23,579	23,579	0	23,579	0	100	15			0 0
Holyhead Strategic Infrastructure	1,257,000	0	0	0	0	0	0	0	100,000		1
Llangefni Strategic Infrastructure	1,157,000	0	0	0	0	0	0	0	105,000	-1,052,000	-91
Partnership Funding Unallocated Budget	58,000	0	0	0	0	0	0	0	58,000	C	0
Public Conveniences	44,772	0	0	0	0	0	0	0	44,772	C	0 0
Penrhos Units Upgrade VVP Grant	12,641	1,029	934	4,104	5,038	4,009	490	40	12,641	C	0
Active Community Development VVP Grant	40,000	0	0	900	900	900	100	2	40,000	C	0
VVP Grant - Unallocated	2,624,843	0	0	0	0	0	0	0	2,624,843	C	0
Plas Arthur Leisure Centre Upgrade	3,245	900	832	461	1,293	393	144	40	3,245	C	0
Amlwch Leisure Centre Upgrade	2,809	900	475	0	475	-425	53	17	2,809	C	0 0
Re-roofing Leisure Centre	340,000	70,000	36,850	0	36,850	-33,150	53	11	340,000	C	0
Total	5,696,310	96,408	62,670	5,465	68,135	-28,273	71	1	3,492,310	-2,204,000	-39
Highways and Transportation											
Car Parks	41,388	0	0	4,717	4,717	4,717	100	11	41,388	C	0
Vehicles	374,401	62,160	62,610	158,900	221,510	159,350	356	59	374,401	C	0
County Prudential Borrowing Initiative	2,229,120	196,000	114,216	0	114,216	-81,784	58	5	2,242,120	13,000	) 1
Beaumaris Flood Alleviation Works (WG)	600,000	25,000	23,897	0	23,897	-1,103	96	4	325,000	-275,000	-46
New Highways to Wylfa Newydd	3,784,000	174,000	0	0	0	-174,000	0	0	1,700,000	-2,084,000	-55
Llangefni Link Road	3,731,575	1,000,000	981,977	84,480	1,066,457	66,457	107	29	3,731,575	C	0
SRIC 2016/17	108,000	0	0	0	0	0	0	0	108,000	C	0 0
Road Safety Grant	105,000	0	0	0	0	0	0	0	105,000	C	0 0
Total	10,973,484	1,457,160	1,182,700	248,097	1,430,797	-26,363	98	13	8,627,484	-2,346,000	-21
Waste Management											
New Waste Collection System	509,000	350,000	13,200	344,233	357,433	7,433	102	70	509,000	C	0
Waste Containers Compound	118,520	0	0	0	0	0	0	0	70,000	-48,520	-41
Total	627,520	350,000	13,200	344,233	357,433	7,433	102	57	579,000	-48,520	-8
Property											
DDA	100,000	0	0	0	0	0	0	0	100,000	C	0 0
Holyhead Fishdock	96,340	0	0	0	0	0	0	0	0	-96,340	
Llanbedrgoch cemetery	85,683	0	0	415	415		100	0	2,000		
Llanddona Cemetery	45,588	0	0	8,000	8,000	8,000	100	18	60,000	14,412	32
Smallholdings	800,000	200,000	272,028	5,000	277,028	77,028	139	35			0
Total	1,127,611	200,000	272,028	13,415	285,443	85,443	143	25	962,000	-165,611	-15

Service	Annual Budget (£)	Profiled Budget (£)	Actual Expenditure (£)	Committed Expenditure (£)	Total Expenditure (£)	Variance to profile (£)	% Profiled Budget Spent	% Annual Budget Spent	Projected Expenditure (£)	Projected (Under) / Over (£)	% Variance
Transformation		• • • •		. ,	.,				.,		
Smarter Working Capital	953,057	65,000	53,432	29,539	82,971	17,971	128	9	534,000	-419,057	-44
LED Lighting	118,270	0	0	0	0	0	0	0	118,270	0	0
IT Citrix	190,000	110,000	109,505	0	109,505	-495	100	58	190,000	0	0
IT Backup system	35,096	35,096	61,463	0	61,463	26,367	175	175	61,463	26,367	75
Corporate Website Content System	75,000	0	0	0	0	0	0	0	60,000	-15,000	-20
Software Licensing	72,000	0	0	0	0	0	0	0	72,000	0	0
Network Upgrade	60,000	0	0	0	0	0	0	0	60,000	0	0
Server Storage Replacement	150,000	0	0	0	0	0	0	0	150,000	0	0
Total	1,653,423	210,096	224,400	29,539	253,939	43,843	121	15	1,245,733	-407,690	-25
Planning											
Holyhead Market Hall Hub Project	970,000	6,246	0	0	0	-6,246	0	0	684,674	-285,326	-29
Holy Island Landscape Development VVP	5,000	0	3,406	0	3,406	3,406	100	68	5,000	0	0
Total	975,000	6,246	3,406	0	3,406	-2,840	55	0	689,674	-285,326	-29
Adult Services CCIS Implementation	459,000	0	6,916	0	6,916	6,916	100	2	74,300	-384,700	-84
Canolfan Byron	150,000	0	0	0	0	0	0	0	150,000	0	0
Haulfre Refurbishment	206,758	25,000	23,322	0	23,322	-1,678	93	11	206,758	0	0
Plas Crigyll residential Care Home	98,000	0	0	0	0	0	0	0	98,000	0	0
Total	913,758	25,000	30,238	0	30,238	5,238	121	3	529,058	-384,700	-42
Total	50,911,668	6,044,047	4,416,913	916,094	5,333,007	-711,040	88	10	45,895,397	-5,016,271	-10